

**Alabama Water Pollution
Control Authority**

COMPONENT UNIT FINANCIAL STATEMENTS

For the Year Ended September 30, 2018



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Alabama Water Pollution Control Authority
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September 30, 2018

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INDEPENDENT AUDITORS' REPORT

Board of Directors
Alabama Water Pollution Control Authority
Montgomery, Alabama

We have audited the accompanying financial statements of the business-type activities and the major funds of the Alabama Water Pollution Control Authority (the "Authority"), a component unit of the State of Alabama, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the major funds of the Authority, as of September 30, 2018, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis information on pages 4 through 8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 6, 2019 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, L.L.C.

Enterprise, Alabama

February 6, 2019

The Alabama Water Pollution Control Authority (the Authority) was established in 1987 to provide a self-perpetuating source of low interest loans for the construction of public wastewater treatment and transport facilities needed to meet water quality standards and provide capacity for future growth. The Authority is operated by the Alabama Department of Environmental Management who serves as agent for the Authority. The following discussion provides an overview of the financial position and results of operation for the Authority as of September 30, 2018. For more detailed information, please refer to the financial statements including the Notes to the Financial Statements.

Overview of the Financial Statements

The Authority operates as a Proprietary Fund and presents the following financial statements: Statement of Net Position, Statement of Activities, Statement of Net Position - Proprietary Funds, Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds, and Statement of Cash Flows - Proprietary Funds. The statements are prepared using the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of when cash is received or expended. Investments are reported at fair market value or amortized cost.

The Proprietary Fund statements provide financial information about the Alabama Water Pollution Control Authority which the Alabama Department of Environmental Management operates like a business.

Statement of Net Position - Proprietary Funds - Includes all assets, deferred outflows, and liabilities of the Authority and provides a snapshot of the financial position of the Authority at the end of the fiscal year. Assets plus deferred outflows less liabilities results in net position that are restricted and used in assuring the perpetuation of the Authority. Net position are comprised primarily of loans receivable that are not obligated to a bond issue and cash or short term investments pledged to loans that are in the process of closing.

Statement of Changes in Net Position - Proprietary Funds - Reports all additions and deductions for the fiscal year. Additions are primarily comprised of loan interest and investment income and federal awards. Deductions are mainly bond interest expense and administrative expenses. Additions minus deductions provide the change in restricted net position for the fiscal year. The change in restricted net position plus the beginning restricted net position results in the restricted net position available for the perpetuation of the Authority.

The Notes to the Financial Statements include organizational description, a summary of significant accounting policies, information on cash and investments, loans receivable, payables to municipalities, long term debt, and related parties, among others.

Management's Discussion and Analysis

COMPARATIVE SUMMARY STATEMENTS

Statement of Net Position

<i>September 30,</i>	2018	2017	Variance	% increase (decrease)
Assets				
Cash and cash equivalents	\$ 13,891,619	\$ 15,956,595	\$ (2,064,976)	-13%
Receivables	357,296,030	375,595,962	(18,299,932)	-5%
Investments	226,256,868	246,419,355	(20,162,487)	-8%
Unamortized items	7,101,642	7,729,322	(627,680)	-8%
Capital assets	14,319	255	14,064	5515%
Total assets	604,560,478	645,701,489	(41,141,011)	-6%
Deferred Outflows of Resources				
Deferred charge on refunding	744,476	956,824	(212,348)	-22%
Liabilities				
Accrued liabilities	438,599	329,704	108,895	33%
Payable to municipalities	61,116,793	107,939,280	(46,822,487)	-43%
Bonds payable, net	49,216,443	63,205,501	(13,989,058)	-22%
Total liabilities	110,771,835	171,474,485	(60,702,650)	-35%
Net position, restricted	\$ 494,533,119	\$ 475,183,828	\$ 19,349,291	4%

Statement of Activities

<i>For the year ended September 30,</i>	2018	2017	Variance	% increase (decrease)
Operating revenue	\$ 16,329,389	\$ 16,383,700	\$ (54,311)	0%
Operating expense	5,864,887	5,948,780	(83,893)	-1%
Operating income	10,464,502	10,434,920	29,582	0%
Non-operating revenue	8,884,789	9,796,017	(911,228)	-9%
Intergovernmental transfers out	-	(600,000)	600,000	-100%
Change in net position	\$ 19,349,291	\$ 19,630,937	\$ (281,646)	-1%

Management's Discussion and Analysis

Statement of Cash Flows

<i>For the year ended</i> <i>September 30,</i>	2018	2017	Variance	% increase (decrease)
Net cash provided by (used in)				
operating activities	\$ (17,869,141)	\$ 18,346,825	\$ (36,215,966)	-197%
Net cash provided by (used in)				
non-capital and related				
financing activities	15,820,611	(29,495,501)	45,316,112	-154%
Cash flows from capital and				
related financing activities	(16,446)	-	(16,446)	-100%
Net increase (decrease) in				
cash and cash equivalents	\$ (2,064,976)	\$ (11,148,676)	\$ 9,083,700	-81%

Financial Highlights

- The Authority closed six new loans totaling \$25,315,000.
- Net position increased \$19,349,291 mainly due to the utilization of \$14,225,391 in federal funds transferred to loan recipients.

Statement of Net Position

<i>September 30,</i>	2017	2016	Variance	% increase (decrease)
Assets				
Cash and cash equivalents	\$ 15,956,595	\$ 27,105,271	\$ (11,148,676)	-41%
Receivables	375,595,962	404,850,814	(29,254,852)	-7%
Investments	246,419,355	222,341,879	24,077,476	11%
Unamortized items	7,729,322	6,628,529	1,100,793	17%
Capital assets	255	3,729	(3,474)	-93%
Total assets	645,701,489	660,930,222	(15,228,733)	-2%
Deferred Outflows of Resources				
Deferred charge on refunding	956,824	1,169,172	(212,348)	-18%
Liabilities				
Accrued liabilities	329,704	515,278	(185,574)	-36%
Payable to municipalities	107,939,280	129,408,259	(21,468,979)	-17%
Bonds payable, net	63,205,501	76,622,966	(13,417,465)	-18%
Total liabilities	171,474,485	206,546,503	(35,072,018)	-17%
Net position, restricted	\$ 475,183,828	\$ 455,552,891	\$ 19,630,937	4%

Management's Discussion and Analysis

Statement of Activities

<i>For the year ended September 30,</i>	2017	2016	Variance	% increase (decrease)
Operating revenue	\$ 16,383,700	\$ 17,515,262	\$ (1,131,562)	-6%
Operating expense	5,948,780	6,906,656	(957,876)	-14%
Operating income	10,434,920	10,608,606	(173,686)	-2%
Non-operating revenue	9,796,017	10,105,549	(309,532)	-3%
Intergovernmental transfers out	(600,000)	-	(600,000)	-100%
Change in net position	\$ 19,630,937	\$ 20,714,155	\$ (1,083,218)	-5%

Statement of Cash Flows

<i>For the year ended September 30,</i>	2017	2016	Variance	% increase (decrease)
Net cash provided by operating activities	\$ 18,346,825	\$ 47,314,753	\$ (28,967,928)	-61%
Net cash provided by (used in) non-capital and related financing activities	(29,495,501)	(64,600,801)	35,105,300	-54%
Net increase (decrease) in cash and cash equivalents	\$ (11,148,676)	\$ (17,286,048)	\$ 6,137,372	-36%

Financial Highlights

- The Authority closed nine new loans totaling \$37,198,000.
- Net position increased \$19,630,937 mainly due to the utilization of \$14,587,878 in federal funds transferred to loan recipients.

Alabama Water Pollution Control Authority
Statement of Net Position
September 30, 2018

	Business-type Activities
Assets	
Current assets:	
Cash and cash equivalents - restricted	\$ 13,891,619
Accrued interest receivable on investments - restricted	437,380
Accrued interest on loans receivable	1,092,122
Current portion of loans receivable	31,715,000
Grants and other receivables	30,138
Prepaid rent	166,282
Total current assets	47,332,541
Noncurrent assets:	
Investments - restricted	226,256,868
Loans receivable, less unamortized premium of \$2,693,610	324,021,390
Principal forgiveness	2,399,555
Prepaid rent	4,535,805
Capital assets, net	14,319
Total noncurrent assets	557,227,937
Total assets	604,560,478
Deferred Outflows of Resources	
Deferred charge on refunding	744,476
Liabilities	
Current liabilities:	
Current portion of revolving loan bonds	14,435,000
Accrued interest payable	219,556
Accounts payable	12,561
Escheated bonds	55,000
Due to Alabama Department of Environmental Management (ADEM)	151,482
Total current liabilities	14,873,599
Long-term liabilities:	
Payables to municipalities	61,116,793
Revolving loan bonds payable	34,781,443
Total long-term liabilities	95,898,236
Total liabilities	110,771,835
Net Position	
Net investment in capital assets	14,319
Restricted for loans and debt service	494,518,800
Total net position	\$ 494,533,119

The accompanying notes are an integral part of these financial statements.

Alabama Water Pollution Control Authority
Statement of Activities
For the Year Ended September 30, 2018

Functions/Programs	Expenses	Program Revenues		Net Revenue (Expense) and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Business-type Activities
Business-type Activities:				
Water Pollution loans	\$ 9,435,154	\$ 2,526,822	\$ 14,225,391	\$ 7,317,059
General Revenues				
Investment earnings				12,032,232
Change in net position				19,349,291
Net Position - Beginning				475,183,828
Net Position - Ending				\$ 494,533,119

The accompanying notes are an integral part of these financial statements.

Alabama Water Pollution Control Authority
Statement of Net Position
Proprietary Funds
September 30, 2018

	Business-type Activities - Enterprise Funds		
	Loan Fund	Loan Fee Fund	Total
Assets			
Current assets:			
Cash and cash equivalents - restricted	\$ 12,463,299	\$ 1,428,320	\$ 13,891,619
Accrued interest receivable on investments - restricted	437,380	-	437,380
Accrued interest on loans receivable	1,092,122	-	1,092,122
Current portion of loans receivable	31,715,000	-	31,715,000
Grants and other receivables	30,138	-	30,138
Prepaid rent	-	166,282	166,282
Total current assets	45,737,939	1,594,602	47,332,541
Noncurrent assets:			
Investments - restricted	226,256,868	-	226,256,868
Loans receivable, less unamortized premium of \$2,693,610	324,021,390	-	324,021,390
Principal forgiveness	2,399,555	-	2,399,555
Prepaid rent	-	4,535,805	4,535,805
Capital assets, net	-	14,319	14,319
Total noncurrent assets	552,677,813	4,550,124	557,227,937
Total assets	598,415,752	6,144,726	604,560,478
Deferred Outflows of Resources			
Deferred charge on refunding	744,476	-	744,476
Liabilities			
Current liabilities:			
Current portion of revolving loan bonds	14,435,000	-	14,435,000
Accrued interest payable	219,556	-	219,556
Accounts payable	36	12,525	12,561
Escheated bonds	55,000	-	55,000
Due to ADEM	-	151,482	151,482
Total current liabilities	14,709,592	164,007	14,873,599
Long-term liabilities:			
Payables to municipalities	61,116,793	-	61,116,793
Revolving loan bonds payable	34,781,443	-	34,781,443
Total long-term liabilities	95,898,236	-	95,898,236
Total liabilities	110,607,828	164,007	110,771,835
Net Position			
Net investment in capital assets	-	14,319	14,319
Restricted for loans and debt service	488,552,400	5,966,400	494,518,800
Total net position	\$ 488,552,400	\$ 5,980,719	\$ 494,533,119

The accompanying notes are an integral part of these financial statements.

Alabama Water Pollution Control Authority
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Funds
For the Year Ended September 30, 2018

	Business-type Activities - Enterprise Funds		
	Loan Fund	Loan Fee Fund	Total
Operating Revenues			
Investment earnings	\$ 3,940,562	\$ 3,271	\$ 3,943,833
Interest from loans receivable	9,858,734	-	9,858,734
Administrative fees	-	2,526,822	2,526,822
Total operating revenues	13,799,296	2,530,093	16,329,389
Operating Expenses			
Administration expenses	2,769,590	1,642,387	4,411,977
Bond insurance amortization	43,290	-	43,290
Investment loss	669	498	1,167
Rental expense	-	166,282	166,282
Depreciation	-	2,382	2,382
Miscellaneous	-	1,118,683	1,118,683
Office expense	-	106,787	106,787
Repairs and maintenance	-	12	12
Travel	-	14,307	14,307
Total operating expenses	2,813,549	3,051,338	5,864,887
Operating income (loss)	10,985,747	(521,245)	10,464,502
Nonoperating Revenues (Expenses)			
Federal grant revenue	14,225,391	-	14,225,391
Principal forgiveness expense	(1,451,398)	-	(1,451,398)
Bond interest expense	(2,118,869)	-	(2,118,869)
Net decrease in the fair value of investments	(1,770,335)	-	(1,770,335)
Total nonoperating revenues	8,884,789	-	8,884,789
Change in Net Position	19,870,536	(521,245)	19,349,291
Net Position - Beginning	468,681,864	6,501,964	475,183,828
Net Position - Ending	\$ 488,552,400	\$ 5,980,719	\$ 494,533,119

The accompanying notes are an integral part of these financial statements.

Alabama Water Pollution Control Authority
Statement of Cash Flows
Proprietary Funds
For the Year Ended September 30, 2018

	Business-type Activities - Enterprise Funds		
	Loan Fund	Loan Fee Fund	Total
Cash Flows from Operating Activities:			
Investment earnings	\$ 3,839,276	\$ 3,271	\$ 3,842,547
Receipts of payments from municipalities	43,344,534	-	43,344,534
Payments to vendors	-	(2,721,543)	(2,721,543)
Interest received on loans receivable	9,240,418	-	9,240,418
Administration fees	(2,769,590)	2,526,822	(242,768)
Payments to municipalities	(71,332,365)	-	(71,332,365)
Payments from ADEM	36	-	36
Net cash used in operating activities	(17,677,691)	(191,450)	(17,869,141)
Cash Flows from Non-capital and Related Financing Activities:			
Grant revenue received	14,225,391	-	14,225,391
Payments to municipalities- Principal forgiveness	(805,122)	-	(805,122)
Redemption of investment securities, net	18,332,543	58,442	18,390,985
Principal paid on revolving loan bonds	(13,820,000)	-	(13,820,000)
Interest paid on revolving loan bonds	(2,170,643)	-	(2,170,643)
Net cash provided by non-capital and related financing activities	15,762,169	58,442	15,820,611
Cash Flows from Capital and Related Financing Activities:			
Purchase of capital assets	-	(16,446)	(16,446)
Net decrease in cash and cash equivalents	(1,915,522)	(149,454)	(2,064,976)
Cash and Cash Equivalents - restricted, beginning of year	14,378,821	1,577,774	15,956,595
Cash and Cash Equivalents - restricted, end of year	\$ 12,463,299	\$ 1,428,320	\$ 13,891,619

-Continued-

The accompanying notes are an integral part of these financial statements.

Alabama Water Pollution Control Authority
Statement of Cash Flows
Proprietary Funds (Continued)
For the Year Ended September 30, 2018

	Business-type Activities - Enterprise Funds		
	Loan Fund	Loan Fee Fund	Total
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:			
Operating income (loss)	\$ 10,985,747	\$ (521,245)	\$ 10,464,502
Bond insurance amortization	43,290	-	43,290
Loan premium amortization	(839,012)	-	(839,012)
Depreciation	-	2,382	2,382
Investment loss	669	498	1,167
(Increase) decrease in operating assets:			
Due from Drinking Water Finance Authority (DWFA)	29,534	-	29,534
Accrued interest receivable on investments - restricted	(101,286)	-	(101,286)
Accrued interest receivable on loans receivable	35,818	-	35,818
Loans receivable	18,990,000	-	18,990,000
Prepaid rent	-	166,282	166,282
Increase (decrease) in operating liabilities:			
Payables to municipalities	(46,822,487)	-	(46,822,487)
Accounts payable	-	9,151	9,151
Due to ADEM	36	151,482	151,518
Net cash used in operating activities	\$ (17,677,691)	\$ (191,450)	\$ (17,869,141)

The accompanying notes are an integral part of these financial statements.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Alabama Water Pollution Control Authority (the "Authority") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the Authority's financial statements.

Description of Organization

The Authority, a component unit of the State of Alabama, was created by the State of Alabama's Legislature in 1989 to issue revolving loan bonds and lend the bond proceeds to eligible municipalities at below market interest rates to pay for the construction of wastewater treatment and collection facilities. The Water Quality Act of 1987 (Clean Water Act) requires the implementation of a state revolving fund (SRF) program to accept the federal capitalization grants and the required 20% state matching funds which are provided by the Federal and State governments. The Alabama Department of Environmental Management (ADEM) is the agency designated by the State of Alabama to administer the revolving loan program.

The Authority does not have any full time employees. Instead, ADEM charges the Authority for time spent on revolving loan program activities by employees of ADEM, and the Authority reimburses ADEM for such costs. The charges include the salaries and benefits of the employees, as well as indirect costs allocated to the Authority based on direct salary costs. Employees charging time to the Authority are covered by the benefits of ADEM.

Basis of Accounting

The Authority is reported as a proprietary fund and uses the economic resources measurement focus and the accrual basis of accounting. The proprietary fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing loans to Alabama municipalities to finance water and sewer system upgrades. The principal operating revenues of the Authority are comprised of investment earnings, administrative fees, and interest income from loans. Operating expenses consist primarily of administrative salaries, other expenses, and interest expense on bonds. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Authority has one item that qualifies for reporting in this category, the deferred charge on refunding reported in the statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will *not* be recognized as an inflow of resources (revenue) until that time. The Authority did not have any items that qualify as deferred inflows of resources.

Budget Information

Under the Alabama Constitution, money may only be drawn from the Treasury by a legal appropriation. However, the Authority operates under a continuous appropriation because the funding of the matching funds approved by the voters contains its own appropriation authority. Therefore, the Authority's operations are not included in the State's annual budget.

Cash and Cash Equivalents

Highly liquid investments with a maturity of 90 days or less when acquired are classified as cash equivalents. Included in cash equivalents are money market funds held by the State Treasurer. Money market funds are held by a counterparty, or by its trust department, but not in the Authority's name.

Investments

Investments are reported at fair value or amortized cost. All investment income, including changes in the fair value of investments, is recognized in the statement of revenues, expenses, and changes in net assets. The Authority has adopted a formal written investment policy. However, as disclosed in Note 2, investments and underlying collateral are limited to U.S. Government Securities and AAA rated investments.

Bond Discount

Bond discounts on long-term debt are amortized on the interest method over the life of the debt to which it relates.

Loans Receivable, Payables to Municipalities, and Loan Premium

The Authority issues loans to eligible municipalities or their agencies through the purchase of the municipalities' revenue or general obligation bonds or warrants with the loan disbursements being made as the municipalities' construction expenditures are incurred. The loans to municipalities are in excess of the expenditures made by the Authority. The excess of these loans receivables over the payments to municipalities is classified as a loan premium. This loan premium, which allows the Authority to recover certain costs associated with the loan, is amortized into income on the interest method over the life of the loan. The stated interest rates for these loans range from 2.20% to 3.85% and the effective interest rates range from 2.21% to 4.52%. The loans are typically repaid over a twenty-year period. The stated interest rates for these loans include a 0.75% fee charged to municipalities for administrative costs.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Payables to municipalities represent amounts committed by the Authority to fund qualifying projects conducted by the municipalities.

No provision for uncollectible accounts has been made, as all loans are current, and Management believes that all loans will be repaid according to the loan terms.

Restricted Assets

Under each bond indenture, certain funds and bank accounts are required to be established and controlled by a trustee. The accounts of the trust funds are maintained on the cash receipts and disbursements basis and are adjusted for financial statement purposes to reflect accrued receivables and payables. Additional restricted assets are held by the State of Alabama on behalf of the Authority until the disbursement of the assets to municipalities occurs.

Capital Assets

Capital assets are recorded at cost and are being depreciated over their estimated useful lives. The estimated useful life of the Authority's capital assets is three years. Depreciation is calculated using the straight-line method. The Authority maintains a capitalization threshold of five hundred dollars. The cost of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized.

Prepaid Rent

In 2008, the Authority paid \$6,485,000 in prepaid rent to the State of Alabama for the use of newly renovated laboratory facilities. This amount is amortized to rental expense over a period of 39 years, the estimated life of the associated building, or \$166,282, annually. Amortization expense recognized during the year ended September 30, 2018 was \$166,282.

Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Authority are interest earnings on loans and investments. Due to the nature of the Authority's business, obtaining and making loans, interest which is typically nonoperating is deemed to be operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Administrative Fees

The sole source of administrative fees is a 0.75% fee charged to municipalities on the principal amount of the loan made to the municipalities by the Authority, net of bank and trustee fees.

Grant Revenue

Grants received are recognized as nonoperating revenues in the accounting period in which they are earned and become measurable. The federal capitalization grant is awarded in the form of a letter of credit. Funds are drawn from the federal capitalization grant only after the originating expenditure to the municipality has been approved. Since expenditure is the primary factor for determining eligibility, revenue is recognized when the funds are expended.

The State appropriation is awarded to the Authority by the State legislature each year. In accordance with federal law, the appropriation must be at least 20% of the federal capitalization grant. The State's appropriation is not expended upon receipt; therefore, the State's appropriation is deferred upon receipt and recognized as revenue as a constant percentage of each federal grant draw. Such percentage is dependent on the actual appropriation (see Note 6).

Interfund Transfers

The Authority has the ability to transfer and receive funds from the Drinking Water State Revolving Fund and ADEM.

Concentration of Credit Risk

All of the loans to municipalities represent receivables from municipalities located in the State of Alabama.

Net Position

The Authority's net position is divided into two components:

- *Net investment in capital assets* – This component of net position consists of the historical cost of capital assets, net of accumulated depreciation, and is reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt should also be included in this component of net position.
- *Restricted* – This component of net position consists of assets that are restricted by debt covenants, contributors, contractual provisions, or enabling legislation, reduced by liabilities related to those assets. The Authority's restricted net position as reported in the statement of net position consists of cash and investments which are restricted for loans and debt service.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Estimates

In preparing financial statements in conformity with accounting principles generally accepted in the United States of America, management is required to make estimates and assumptions that affect reported amounts of assets and liabilities at the date of the balance sheet and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

Impact of Recently Issued Accounting Pronouncements

In fiscal year 2018, the Authority adopted four new statements of financial accounting standards issued by the Governmental Accounting Standards Board:

- GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)* (GASB 75)
- GASB Statement No. 81, *Irrevocable Split-Interest Agreements* (GASB 81)
- GASB Statement No. 85, *Omnibus 2017* (GASB 85)
- GASB Statement No. 86, *Certain Debt Extinguishment Issues* (GASB 86)

GASB 75 establishes standards of accounting and financial reporting, but not funding or budgetary standards, for OPEB that is provided to employees of state and local governmental employers through OPEB Plans that are administered through trusts or equivalent arrangements meeting certain criteria. GASB 75 also establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditure. GASB 75 replaces the requirements of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended*, and No. 57, *OPEB Measurement by Agent Employers and Agent Employers and Agent Multiple-Employer Plans*. For defined benefit OPEB plans, GASB 75 identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to period of employee service. The adoption of GASB 75 had no impact on the Authority's current accounting practices nor its financial reporting.

GASB 81 requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources as the inception of the agreement. GASB 81 also provides expanded guidance for circumstances in which the government holds the assets. The adoption of GASB 81 had no impact on the Authority's current accounting practices nor its financial reporting.

GASB 85 addresses practice issues that were identified during the implementation and application of certain GASB Statements. GASB 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pension and other postemployment benefits). The adoption of GASB 85 had no impact on the Authority's current accounting practices nor its financial reporting.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

GASB 86 establishes standards of accounting and financial reporting requirements, for in-substance defeasance of debt transactions in which cash and other monetary assets acquired with only existing resources – that is, resources other than the proceeds of refunding debt – are placed in an irrevocable trust for the sole purpose of future repayment of outstanding debt. The adoption of GASB 86 had no impact on the Authority’s current accounting practices nor its financial reporting.

Pronouncements Issued But Not Yet Effective

GASB has issued the following pronouncements that may affect future financial position, results of operations, cash flows, or financial presentation of the Authority upon implementation. Management has not yet evaluated the effect of implementation of these standards.

GASB Statement No.	GASB Accounting Standard	Effective Fiscal Year
83	<i>Certain Asset Retirement Obligations</i>	2019
84	<i>Fiduciary Activities</i>	2020
87	<i>Leases</i>	2021
88	<i>Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements</i>	2019
89	<i>Accounting for Interest Cost Incurred before the End of a Construction Period</i>	2021
90	<i>Majority Equity Interest an amendment of GASB Statements No. 14 and No. 61</i>	2020

NOTE 2 – CASH AND INVESTMENTS

Deposits

As of September 30, 2018, cash consisted of non-interest bearing deposits held by the State Treasurer and financial institutions in the name of the Authority. The Authority’s deposits were covered by the Federal Deposit Insurance Corporation (FDIC) or by collateral held with the State Treasurer’s office in the name of the State Treasurer under the Security for Alabama Funds Enhancement (SAFE) Act. Under the SAFE Act, financial institutions holding public deposits in excess of the amounts insured by FDIC must pledge collateral to a collateral pool in the name of the State Treasurer. The State Treasurer is responsible for monitoring compliance with the collateralization and reporting requirements of the SAFE Act. If any member financial institution fails, the entire collateral pool becomes available to satisfy claims of governmental entities. If the value of the pool’s collateral were inadequate to cover the loss, additional amounts would be assessed on a pro rata basis to the members of the pool. Funds deposited in accordance with the requirements of the SAFE Act are considered fully secured.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 2 – CASH AND INVESTMENTS (Continued)

Investments

Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The fair value of fixed-maturity investments fluctuates in response to changes in market interest rates. Increases in prevailing interest rates generally translate into decreases in the fair value of those instruments. The fair value of interest sensitive instruments may also be affected by the creditworthiness of the issuer, prepayment options, relative values of alternative investments, and other general market conditions. Certain fixed maturity investments have call provisions that could result in shorter maturity periods. However, the Authority’s intent is to hold all securities to maturity, and as such, fixed maturity investments are classified as held to maturity. Investments are classified in the following table as if they were held to maturity.

As of September 30, 2018, the Authority had the following investment holdings and maturities:

	Market	Investment Maturities		
		Less than 3 years	3-6 years	Greater than 6 years
Investments:				
U.S. Treasury Strips	\$ 1,513,831	\$ 13,886	\$ 1,499,945	\$ -
U.S. Treasury SLGs	10,941,405	7,197,865	3,743,540	-
U.S. Treasury Bonds/Notes	213,801,632	211,559,055	2,242,577	-
Total investments	226,256,868	<u>\$ 218,770,806</u>	<u>\$ 7,486,062</u>	<u>\$ -</u>
Cash equivalents:				
Money Market Funds	13,891,619	N/A	N/A	N/A
Total holdings	<u>\$ 240,148,487</u>			

Custodial Credit Risk – Custodial credit risk is the risk that in the event of the failure of the counterparty to a transaction, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Authority has U.S. Government securities (bonds, slugs, and strips) totaling \$226,256,868 held in trust by either the Bank of New York or U.S. Bank in a fiduciary capacity.

These securities are bond reserve funds and are held under a trust agreement between the Authority and the trustee bank for the benefit of the bondholder and are not deemed to have significant custodial credit risk. The securities are approved by bond insurers and are held in the name of the Trustee for the bond issue for the benefit of bondholder.

Concentration of Credit Risk – Concentration of credit risk is defined as investing 5% or more of total investments in any single issuer. As of September 30, 2018, the Authority did not hold investments with any issuers that comprised 5% or more of the total holdings, other than the U.S. Treasury.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 2 – CASH AND INVESTMENTS (Continued)

Credit Risk – Credit Risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Nationally recognized statistical rating organizations provide ratings of debt securities’ quality based on a variety of factors, such as financial condition of the issuers, which provide investors with some idea of the issuer’s ability to meet its obligations. The bond indenture agreements authorize the Authority to invest in “eligible investments.” “Eligible investments” are defined as (a) any debt securities that are direct, general obligations of the United States of America; (b) any debt securities where the payment of the principal and of interest on which is unconditionally guaranteed by the United States of America; and (c) repurchase agreements collateralized by securities of the type described in the preceding clauses (a) and (b) above with any commercial bank, of such broker/dealer subject to the Securities Investors’ Protection Corporation jurisdiction or any commercial bank if such broker/dealer or bank has an uninsured, unsecured, and unguaranteed obligation rated “Prime-1” or “A-3” or better by Moody’s Investors Service, Inc. and “A-1” or “A-” or better by Standard & Poor’s Corporation. All of the investments and cash equivalents held by the Authority for the year ended September 30, 2018 are collateralized by U.S. Government securities rated AAA.

The ratings of total holdings are as follows at September 30, 2018:

Moody's Ratings	Recorded Amount	Recorded Amount as a as a Percent of Total Holdings Value
Exempt from disclosure	\$ 226,256,868	94.22%
Aaa	13,891,619	5.78%
	\$ 240,148,487	100.00%

Investment holdings that are exempt from disclosure consist of U.S. Treasury strips, slugs, bonds, notes and certificate of deposits held by financial institutions.

NOTE 3 – FAIR VALUE MEASUREMENTS

GASB Statement No. 72, *Fair Value Measurement and Application*, enhances comparability of governmental financial statements by requiring fair value measurement for certain assets and liabilities using a consistent definition and accepted valuation techniques. The standard establishes a hierarchy of inputs used to measure fair value that prioritizes inputs in to three categories – Level 1, Level 2, and Level 3 inputs – considering the relative reliability of inputs. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to measurements involving significant unobservable inputs (Level 3 measurements). The three levels of fair value hierarchy are as follows:

- Level 1 inputs are quoted (unadjusted) prices in active markets for identical financial assets or liabilities that are accessible at the measurement date;
- Level 2 inputs are inputs other than quoted prices included within level 1 that are observable for the financial asset or liability, either directly or indirectly; and

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 3 – FAIR VALUE MEASUREMENTS (Continued)

- Level 3 inputs are unobservable inputs for the financial asset or liability.

The level in the fair value hierarchy within which a fair value measurement falls is based on the lowest level input that is significant to the fair value measurement in its entirety.

The following table presents the Authority's financial assets carried at fair value by level within the valuation hierarchy as of September 30, 2018:

Investment Type	Level 1	Level 2	Level 3	Total
US Treasury obligations	\$ 1,513,831	\$ 34,837,732	\$ -	\$ 36,351,563
Federal agency obligations	-	189,905,305	-	189,905,305
Total investments at fair value	\$ 1,513,831	\$ 224,743,037	\$ -	\$ 226,256,868

Investments recorded at amortized cost, such as money market funds, are excluded from the table above.

NOTE 4 – LOANS RECEIVABLE

Loans receivable at September 30, 2018, as discussed below, are as follows:

Completed projects	\$ 216,030,000
Projects in progress	142,400,000
	358,430,000
Less:	
Current portion loans receivable	31,715,000
Unamortized Premium	2,693,610
Loans receivable, net	\$ 324,021,390

Loans mature at various intervals. The schedule of principal payments on loans maturing in subsequent years follows:

2019	\$ 31,715,000
2020	31,420,000
2021	22,905,000
2022	22,445,000
2023 and thereafter	249,945,000
	\$ 358,430,000

Alabama Water Pollution Control Authority
Notes to Financial Statements

NOTE 4 – LOANS RECEIVABLE (Continued)

As of September 30, 2018, the Authority had loans outstanding to ten agencies that, in the aggregate, exceed \$171 million. The outstanding balances of these loans represent approximately 48% of the total loans receivable, as follows:

Loan Recipient	Outstanding Balance
Dothan Omussee Creek WWTP Improvements	\$ 37,740,000
Tuscaloosa Sanitary Sewer Improvements	20,815,000
Mobile Various Sanitary Sewer System Improvements	18,325,000
Prattville Pine Creek and Autauga Creek WWTP Improvements	16,800,000
Mobile's C.C. Williams WWTF Improvements	16,750,000
Dothan 2014 CWSRF Wastewater System Improvement Program	16,055,000
Mobile Smith WWTF & Regional Force Main, Pump Station & Outfall	15,165,000
Anniston Choccolocco Creek WWTP Improvements	11,660,000
Sheffield WWTP and Sewer Rehabilitation	9,225,000
Jacksonville WRRF and Collection System Improvements	8,970,000
Total	\$ 171,505,000

NOTE 5 – CAPITAL ASSETS, NET

Capital assets, net consist of the following depreciable assets:

	Balance 09/30/17	Additions	Deletions	Balance 9/30/18
Data processing equipment	\$ 74,508	\$ 2,688	\$ 6,331	\$ 70,865
Scientific and technical equipment	754,787	13,758	2,846	765,699
Communication equipment	84,503	-	-	84,503
Other equipment	80,943	-	-	80,943
	994,741	16,446	9,177	1,002,010
Less: accumulated depreciation	994,486	2,382	9,177	987,691
Total capital assets, net	\$ 255	\$ 14,064	\$ -	\$ 14,319

NOTE 6 – APPROPRIATIONS

The U.S. Environmental Protection Agency (EPA) awards ADEM capitalization funds under its annual grant agreement. During the year ended September 30, 2018, the EPA awarded ADEM capitalization funds under its annual grant agreement in the amount of \$17,948,000 with a budget and project period beginning October 1, 2018. During the year ended September 30, 2018, the State of Alabama did not appropriate any funds from the State General Fund to the Authority.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 6 – APPROPRIATIONS (Continued)

The federal capitalizing grants require a state appropriation of at least 20% of the awarded federal capitalization grant. In the absence of such an appropriation, the EPA allows the required match to be satisfied by using a portion of the proceeds from the revolving fund loan bonds. The Authority has chosen to use bond proceeds as the required match for the capitalizing grants. The Authority has also recognized as income only the percentage of State match actually received in relation to the federal grant drawn.

The amount of unused federal capitalization grants was approximately \$524,738 at September 30, 2018. The Authority will apply for a federal capitalization grant in 2019. Any grants in 2019 and subsequent years are subject to approval on a yearly basis.

The following summarizes the capitalization grant awarded, amounts drawn on each grant, and balances available for future loans as of September 30, 2018:

Year	Grant Amount	Draws prior to 2018	2018 Draws	Total Draws	Amount Available for Future Draws
2016	\$ 14,940,000	\$ 14,587,878	\$ 352,122	\$ 14,940,000	\$ -
2017	14,825,000	-	14,300,262	14,300,262	524,738
	<u>\$ 29,765,000</u>	<u>\$ -</u>	14,652,384	<u>\$ 29,240,262</u>	<u>\$ 524,738</u>
Less:					
	Administrative and set-aside expenses		(426,993)		
Total 2018 Draws			<u>\$ 14,225,391</u>		

NOTE 7 – PAYABLES TO MUNICIPALITIES

As of September 30, 2018, the Authority had \$61,116,793 in payables to municipalities. These payables represent approved loans on projects in progress at year end. Loan funds are advanced as work is completed on each project.

NOTE 8 – LONG-TERM DEBT

On August 15, 2010, the Authority issued Refunding Series 2010A Revolving Loan Bonds totaling \$36,440,000. The Series 2010A Bonds include:

\$36,440,000 serial bonds commencing August 15, 2011, and due August 15, 2023, which bear interest rates ranging from 3.00% to 4.00%.

On August 15, 2010, the Authority issued Refunding Series 2010B Revolving Loan Bonds totaling \$64,750,000. The Series 2010B Bonds include:

\$64,750,000 serial bonds commencing August 15, 2012, and due August 15, 2021, which bear interest rates ranging from 2.00% to 3.00%.

Alabama Water Pollution Control Authority
Notes to Financial Statements

NOTE 8 – LONG-TERM DEBT (Continued)

On December 1, 2010, the Authority issued Refunding Series 2010C Revolving Loan Bonds totaling \$36,850,000. The Series 2010C Bonds include:

\$36,850,000 serial bonds commencing August 15, 2011, and due August 15, 2023, which bear interest rates ranging from 2.00% to 4.00%.

All bond issues contain provisions in which the Authority may, at its option and without premium, redeem amounts equal to amounts on deposit in the Capitalized Interest Account and the Bond Proceeds Account, generally within three years of the second payment date.

All bonds are insured by a municipal bond insurance policy for the total of the principal and interest. The bond insurer (AMBAC Indemnity) will not insure payment on acceleration or the payment of any redemption, prepayment, acceleration premium or any risk other than nonpayment.

Summary of changes in long-term debt for 2018:

	Balance 09/30/17	Additions	Reductions	Balance 9/30/2018
Revolving fund loan bonds	\$ 62,655,000	\$ -	\$ 13,820,000	\$ 48,835,000
Add: Unamortized premiums	550,501	-	169,058	381,443
Total	\$ 63,205,501	\$ -	\$ 13,989,058	\$ 49,216,443

Long-term debt at September 30, 2018 is payable as follows:

	Principal	Interest	Total
2019	\$ 14,435,000	\$ 1,756,450	\$ 16,191,450
2020	12,850,000	1,254,900	14,104,900
2021	10,795,000	797,400	11,592,400
2022	3,450,000	430,200	3,880,200
2023	7,305,000	292,200	7,597,200
	48,835,000	\$ 4,531,150	\$ 53,366,150
Plus: Unamortized premium	381,443		
Less: Current Portion	14,435,000		
Total long-term debt	\$ 34,781,443		

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 8 – LONG-TERM DEBT (Continued)

Summary of changes in deferred outflows related to debt for 2018:

	Balance 09/30/17	Additions	Reductions	Balance 9/30/2018
Unamortized deferred refunding costs	\$ 956,824	\$ -	\$ 212,348	\$ 744,476

The Authority issued the 2010A Refunding Series revolving loan bonds for the purpose of refunding the Series 1999 Bonds that had an aggregate principal balance of \$42,615,000 on August 15, 2010. The refunding resulted in accounting loss of approximately \$795,521 that has been capitalized and is being amortized, on a straight-line basis, through 2023. Although the refunding resulted in an accounting loss, the Authority reduced its aggregate debt service by approximately \$16.6 million over the next 13 years and obtained an economic gain (the difference between the present values of the old and new debt service requirements) of approximately \$7.4 million. As of September 30, 2018, the unamortized deferred refunding costs totaled \$305,970 for the Series 1999 Bonds.

The Authority issued the 2010B Refunding Series revolving loan bonds for the purpose of refunding the Series 1998A and 1998B Bonds that had aggregate principal balances of \$39,535,000 and \$40,410,000 on August 15, 2010, respectively. The refunding resulted in accounting losses of approximately \$492,910 and \$537,824, respectively, that has been capitalized and is being amortized on a straight-line basis, through 2020. Although the refunding resulted in an accounting loss, the Authority reduced its aggregate debt service by approximately \$23 million over the next 11 years and obtained an economic gain (the difference between the present values of the old and new debt service requirements) of approximately \$11.7 million. As of September 30, 2018, the unamortized deferred refunding costs totaled \$206,147 for the Series 1998A and 1998B Bonds.

The Authority issued the 2010C Refunding Series revolving loan bonds for the purpose of refunding the Series 2000 Bonds that had an aggregate principal balance of \$43,370,000 on December 1, 2010, respectively. The refunding resulted in an accounting loss of approximately \$608,991 that has been capitalized and is being amortized on a straight-line basis, through 2023. Although the refunding resulted in an accounting loss, the Authority reduced its aggregate debt service by approximately \$17.3 million over the next 13 years and obtained an economic gain (the difference between the present values of the old and new debt service requirements) of approximately \$7.3 million. As of September 30, 2018, the unamortized deferred refunding costs totaled \$232,359 for the Series 2000 Bonds.

NOTE 9 – ARBITRAGE REBATE CALCULATIONS

In accordance with Internal Revenue Code Section 148, and related regulations as the issuer of tax-exempt debt, the Authority performed an arbitrage calculation during the year ended 2018 and determined there are no amounts due to or from the Internal Revenue Service at September 30, 2018.

Alabama Water Pollution Control Authority Notes to Financial Statements

NOTE 10 – RELATED PARTIES

ADEM acts as an agent for the Authority and is authorized to administer the revolving loan fund program in accordance with applicable federal and state laws.

The Authority does not maintain any employees of their own. Salary expense on the Loan Fee Fund is related to services provided by the employees of ADEM, which is allocated to the Authority. As the Authority has no employees, no liability for pension costs or other post-employment benefits is recognized by the Authority.

The director of ADEM is the vice president of the Authority. ADEM receives a portion of the federal capitalization grants as reimbursement for administrative costs.

NOTE 11 – PRINCIPAL FORGIVENESS

Beginning in fiscal year 2009, the capitalization funds provided to ADEM from the EPA required the recipient (ADEM) to use a portion of the funds provided by the grant to provide additional subsidization in the form of principal forgiveness, negative interest rate loans, or grants.

This amount was set at a minimum of 10% of total grant funds provided by the 2016 grant and 2017 grant, respectively. The principal forgiveness amount was allocated amongst qualifying projects for the municipalities. This amount is recognized as a receivable on the statement of net assets at the time a loan is issued and is included in the total amount payable to municipalities. Principal forgiveness is stated separately from the associated loans receivable as it is not required to be repaid by the municipalities. As the work is completed on these projects and the loan funds are advanced to the municipalities, a percentage of the total principal forgiveness amount is expensed in relation to the total amount paid to the respective municipalities. Principal forgiveness expense recognized during the year ended September 30, 2018 totaled \$1,451,398, leaving a remaining balance of \$2,399,555 capitalized as principal forgiveness on the statement of net position as of September 30, 2018.

NOTE 12 – SUBSEQUENT EVENTS

The Authority has evaluated subsequent events through February 6, 2019, the date the financial statements were available to be issued, and there were none to disclose.

**Alabama Water Pollution Control Authority
Schedule of Expenditures of Federal Awards
September 30, 2018**

Federal Grantor/Pass-Through Grantor/Program Title	CFDA Number	Grantor's Number	Passed through to Subrecipients	Total Federal Expenditures
Environmental Protection Agency				
Passed through the Alabama Department of Environmental Management				
Capitalization Grants for Clean Water State Revolving Funds	66.458	CS010001-17	\$ 14,225,391	\$ 14,225,391
Total Clean Water State Revolving Fund Cluster				14,225,391
Total Federal Expenditures				\$ 14,225,391

See the independent auditors' report and accompanying notes to the schedule of expenditures of federal awards.

Alabama Water Pollution Control Authority Notes to Schedule of Expenditures of Federal Awards

NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the schedule) summarizes the federal expenditures of the Authority under programs of the federal government for the year ended September 30, 2018. The amounts reported as federal expenditures were obtained from the Authority's trial balance. Because the schedule presents only a selected portion of the operations of the Authority, it is not intended to and does not present the financial position, changes in net position and cash flows of the Authority.

For purposes of the schedule, federal awards include all grants, contracts, and similar agreements entered into directly with the federal government and other pass through entities. Payments received for goods or services provided as a vendor do not constitute federal awards for purposes of the schedule. The Authority has obtained Catalog of Federal Domestic Assistance (CFDA) numbers to ensure that all programs have been identified in the schedule. Federal programs with different CFDA numbers that are closely related because they share common compliance requirements are defined as a cluster by the Uniform Guidance. One cluster is separately identified in the schedule and is the following:

Clean Water State Revolving Fund Cluster

This cluster includes awards that enable States to encourage construction of wastewater treatment facilities to meet enforceable requirements of the Clean Water Act, increase the emphasis on nonpoint source pollution control and protection of estuaries, and establish permanent financing institutions in each State to provide continuing sources of financing to maintain water quality.

NOTE 2 – RELATIONSHIP OF THE SCHEDULE TO PROGRAM FINANCIAL REPORTS

The amounts reflected in the financial reports submitted to the awarding Federal, State and/or pass-through agencies and the SEFA may differ. Some of the factors that may account for any difference include the following:

- The Authority's fiscal year end may differ from the program's year end.
- Accruals recognized in the SEFA, because of year-end procedures, may not be reported in the program financial reports until the next program reporting period.
- Fixed asset purchases and the resultant depreciation charges are recognized as fixed assets in the Authority's financial statements and as expenditures in the program financial reports.

NOTE 3 – FEDERAL PASS-THROUGH FUNDS

The Authority is the sub-recipient of federal funds that have been subjected to testing and are reported as expenditures and listed as federal pass-through funds.

Alabama Water Pollution Control Authority Notes to Schedule of Expenditures of Federal Awards

NOTE 4 – BASIS OF ACCOUNTING

This schedule was prepared on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related liability is incurred. In applying the susceptible-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of such revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Authority; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and substantially irrevocable; i.e., revocable only for failure to comply with prescribed compliance requirements, such as with equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criteria.

NOTE 5 – CONTINGENCIES

Grant monies received and disbursed by the Authority are for specific purposes and are subject to review by the grantor agencies. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience, the Authority does not believe that such disallowance, if any, would have a material effect on the financial position of the Authority. As of February 6, 2019, there were no material questioned or disallowed costs as a result of grant audits in process or completed.

NOTE 6 – INDIRECT COST

The Authority operates under predetermined fixed indirect cost rates that are effective through September 30, 2018. The base rate for indirect cost recoveries is 44.38% for the year ended September 30, 2018.

NOTE 7 – NONCASH ASSISTANCE

The Authority did not receive any federal noncash assistance for the fiscal year ended September 30, 2018.

NOTE 8 – DE MINIMUS

The Authority has elected to not use the 10% de Minimis indirect cost rate.



**Alabama Water Pollution Control Authority
Notes to Schedule of Expenditures of Federal Awards**

NOTE 9 – SUBRECIPIENTS

The Authority provided federal funds to subrecipients totaling \$14,225,391 for the fiscal year ended September 30, 2018.

NOTE 10 – LOANS AND LOAN GUARANTEES

The Authority did not have any loans or loan guarantee programs required to be reported on the schedule.

NOTE 11 – FEDERALLY FUNDED INSURANCE

The Authority did not have any federally funded insurance required to be reported on the schedule for the fiscal year ending September 30, 2018.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Directors
Alabama Water Pollution Control Authority
Montgomery, Alabama

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and the major funds of the Alabama Water Pollution Control Authority (the "Authority"), a component unit of the State of Alabama, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report thereon dated February 6, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of immaterial noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2018-001.

We noted other matters that we reported to management of the Authority in a separate letter dated February 6, 2019.

Authorities Response to Findings

The Authority's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The Authority's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, L.L.C.

Enterprise, Alabama

February 6, 2019

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH
MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE**

Board of Directors
Alabama Water Pollution Control Authority
Montgomery, Alabama

Report on Compliance for Each Major Federal Program

We have audited Alabama Water Pollution Control Authority's (the "Authority") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Authority's major federal program for the year ended September 30, 2018. The Authority's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for the Authority's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

Opinion on Each Major Federal Program

In our opinion, the Authority, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2018.

Report on Internal Control over Compliance

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, L.L.C.

Enterprise, Alabama

February 6, 2019

**Alabama Water Pollution Control Authority
Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2018**

SECTION I - Summary of Auditors' Results

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? yes no
- Significant deficiencies identified that are not considered to be material weaknesses? yes none reported

Noncompliance material to financial statements noted? yes no

Federal Awards

Internal control over major programs:

- Material weakness(es) identified? yes no
- Significant deficiencies identified that are not considered to be material weaknesses? yes none reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR Part 200.516(a)? yes no

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
--------------	------------------------------------

66.458	Capitalization Grants for Clean Water State Revolving Funds Cluster
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Dollar threshold used to distinguish between type A and type B programs? \$ 750,000

Auditee qualified as low-risk auditee? yes no

SECTION II – Financial Statements Findings

2018-001 Annual Reporting

Criteria – Per 40 CFR § 35.3165 the Authority must provide an Annual Report to the Regional Administrator according to the schedule established in the grant agreement. The fiscal year annual report is to be filed annually by December 30th of each year as outlined by the U.S. Environmental Protection Agency.



**Alabama Water Pollution Control Authority
Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2018**

Condition – The September 30, 2017 fiscal year annual report was filed late to the U.S. Environmental Protection Agency on March 14, 2018.

Cause – The Authority failed to meet the filing deadline.

Effect – Failure to timely file required reports could result in the disallowance of allowable costs and repayment of grant funds.

Recommendation – Procedures should be implemented to ensure that all reports are timely and accurately filed.

Management's Response – We agree with the auditors' comments and attest that procedures have been implemented to ensure that all reports are timely and accurately filed. Procedures and timeliness have been put into place to ensure all reports will be completed timely regardless of the status of management or program personnel.

SECTION III – Federal Award Findings and Questioned Costs

No matters were reported.

Alabama Water Pollution Control Authority
Corrective Action Plan
For the Year Ended September 30, 2018

LANCE R. LEFLEUR
DIRECTOR



KAY IVEY
GOVERNOR

Alabama Department of Environmental Management
adem.alabama.gov

1400 Coliseum Blvd. 36110-2400 ■ Post Office Box 301463
Montgomery, Alabama 36130-1463
(334) 271-7700 ■ FAX (334) 271-7950

2018-001 Annual Reporting

Management's Response – We agree with the auditors' comments and attest that procedures have been implemented to ensure that all reports are timely and accurately filed. Procedures and timelines have been put into place to ensure all reports will be completed timely regardless of the status of management or program personnel.

Regards,

A handwritten signature in blue ink that reads "Pamela D Cousins".

Pamela D Cousins
Fiscal Officer

Members of the
Board of Directors of the
Alabama Water Pollution Control Authority

In planning and performing our audit of the financial statements of Alabama Water Pollution Control Authority (the "Authority") as of and for the year ended September 30, 2018, in accordance with auditing standards generally accepted in the United States of America, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses. However, during our audit we became aware of the matters noted below that are opportunities for strengthening internal controls and operating efficiency. We previously reported on the Authority's internal control in our letter dated February 6, 2019. This letter does not affect our report dated February 6, 2019 on the financial statements of the Authority.

We will review the status of these comments during our next audit engagement. We have already discussed these comments with management, and we will be pleased to discuss the comments in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations. Our comments are summarized as follows:

Password Security – The Authority's password security policy does not follow best practice such as having complexity, lockouts for failed attempts and expiration. We recommend that management consider implementing a password policy to include greater security concerning passwords used by employees.

Loan Green Component – The Authority did not meet the 10% green component outlined by the U.S. Environmental Protection Agency, grantor, due to the lack of sufficient eligible project applications. We recommend that the Authority implement procedures to expand their marketing strategy to reach more municipalities with green components.

This communication is intended solely for the information and use of the Board of Directors and management, and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, L.L.C.

Enterprise, Alabama

February 6, 2019